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Introduction to the California Voting Rights Act (CVRA)



UPLAND UNIFIED
SCHOOL DISTRICT

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Purpose of Discussion

- Introduction to CVRA
- Election Transition Process



What is the California Voting Rights Act (“CVRA”)?

- Took effect January 1, 2003
- Prohibits the use of “at-large” elections when such an election system:

“impairs the ability of a protected class to elect candidates of its choice or its ability to influence the outcome of an election....”

(Elections Code §14027.)



Does not require intent

- The CVRA is far broader than its federal counterpart
- Much easier for a plaintiff to bring a claim against a government entity
- Proof of intent on the part of voters or elected officials to discriminate against a protected class is not required
(Elections Code §14028(d).)



Right to Attorneys' and Expert Fees

CVRA grants a prevailing plaintiff the right to recover reasonable attorneys' fees **AND** expert witness fees.

If district wins, it is **not** granted the same right.

(Elections Code §14030.)



Major CVRA Litigation to Date

Recent Years:

- **\$3 million** (*Sanchez v. City of Modesto*)
 - Court of Appeal held that CVRA was constitutional
- *Rey v. Madera Unified School District*
 - Trial court granted preliminary injunction; invalidated the results of upcoming board elections **before** the elections occurred
- **\$4.5 million+** (*Jauregui v. City of Palmdale*)
- *Pico Neighborhood Assn. v. City of Santa Monica*
 - Plaintiffs seeking **\$22 million**
- **~\$4 million** (*Yumori-Kaku v. City of Santa Clara*)



What is a “By-Trustee Area” Election System?

- *Only safe harbor from a CVRA claim*
- School district is divided into trustee areas
- A governing board member is elected from each trustee area
- Board members are elected **by only the registered voters in the particular trustee area** where the governing board member resides



2017 Legislative Changes

- AB 350
 - Additional “pre-map” public hearing requirements
 - Two within 30 days
 - Transition Timelines with litigation safe havens
 - 90 days from initiation
 - Plaintiff fee reimbursement



Potential Next Steps



First Steps for Establishing By-Trustee Area Elections

- **(1) Pass a resolution** of governing board declaring:
 - Intent to establish “by-trustee area” election system
 - Starts 90-day safe harbor window
- **(2) Hold 2 “Pre-Map” Public Hearings** within 30 days
 - Prior to the preparation of draft trustee voting area plans by demographer:
 - Receive community comments and public testimony concerning the composition of potential trustee voting areas



Next Steps for Establishing By-Trustee Area Elections

■ (3) Draw Draft Trustee Area Plans

- Comply with the U.S. Constitution
- Achieve population equality as nearly as is practicable
- Comply with the Federal Voting Rights Act
- Voting districts shall be geographically contiguous
- Local *communities of interests*
- Geographical compactness
- Cannot favor or discriminate against an incumbent, political candidate or political party



Sharing Draft Voting Area Plans with District Constituents

- **(4) Hold 3 Public Hearings on map options**
- **(5) Approval by County Committee on School District Organization**



Final Steps in Completing Transition

- File new Voting Area Plan with County Registrar of Voters
- Hold Governing Board elections under new by-trustee area election system



Additional Items to Keep in Mind

- Once transition made to by-trustee area election system, then following each federal census:
 - Governing board must approve adjustment of trustee area boundaries to make sure each the population in each trustee area is as nearly as equal as practical, among other things.



(Education Code section 5019.5(a).)



Final Thoughts

- Does not change overall District boundaries
- Does not change school attendance boundaries
- **Does not** change how the District is governed
 - Still one district with common goals and challenges!!!





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